RESOLUTION NO. 12-08

RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF MAMMOTH LAKES, STATE OF CALIFORNIA, ADOPTING THE PARKS AND RECREATION MASTER PLAN AND GENERAL PLAN AMENDMENT 2012-01

WHEREAS, in 2007, the Town of Mammoth Lakes initiated the preparation of a Parks and Recreation Master Plan, to provide comprehensive and long-range planning guidance for parks and recreation facilities in the town; and

WHEREAS, General Plan Action P.2.B.1. calls for the preparation of a comprehensive and integrated year-round Parks and Recreation Master Plan; and

WHEREAS, adequate parks, open space and recreation facilities and programs are necessary to fulfill the Community Vision of being a premiere, year round resort based on diverse outdoor recreation, and being a great place to live and work with a broad range of community facilities; and

WHEREAS, through an extensive process to survey community members and identify needed parks and recreation facilities and program, a Draft Parks and Recreation Master Plan was drafted and released in April 2008; and

WHEREAS, the Parks and Recreation Master Plan incorporates one new goal and a series of new policies that it recommends to supplement those included in the 2007 General Plan Parks, Open Space and Recreation Element; and

WHEREAS, the Parks and Recreation Master Plan includes updated information, standards, programs and policies for parks and recreation that would replace and supersede those set forth in the 1990 Parks and Recreation Element of the General Plan; and

WHEREAS, the Planning Commission conducted a duly noticed public hearing on the Draft Trail System Master Plan on January 11, 2012, at which times all those desiring to be heard were heard; and

WHEREAS, the Planning Commission considered, without limitation, the staff report to the Planning Commission with all attachments and exhibits, the General Plan, oral and written evidence submitted at the hearing, Final Initial Study and Negative Declaration, and associated technical appendices for the Parks and Recreation Master Plan Project, and all other items listed in Planning Commission Resolution 2012-01; and

WHEREAS, following the receipt of all oral and written testimony, the Planning Commission closed the public hearing and adopted Resolution No. 2012-01 recommending adoption of the Parks and Recreation Master Plan

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Project Initial Study/Mitigated Negative Declaration, adoption of the Parks and Recreation Master Plan, and Adoption of General Plan Amendment 2012-01 to the Town Council; and

WHEREAS, the Town Council conducted a noticed public hearing on the application request on February 1, 2012 at which time all those desiring to be heard were heard; and

WHEREAS, following the receipt of all oral and written testimony, the Town Council closed the public hearing on the application on February 1, 2012; and

WHEREAS, the Town Council considered, without limitation, the agenda bill dated February 1, 2012 with all attachments to the Town Council with exhibits; and

NOW, THEREFORE, BE IT RESOLVED by the Town Council of the Town of Mammoth Lakes, California, as follows:

- 1. That the Town Council finds the above recitations are true and correct.
- 2. The Town Council incorporates by reference all exhibits and attachments cited in this Resolution, and in Resolution 2012-08.
- 3. Pursuant to the requirements of the California Environmental Quality Act (CEQA), the Town Council makes the following findings:
 - a. The Final Initial Study/Mitigated Negative Declaration for the Parks and Recreation Master Plan was prepared in compliance with CEQA pursuant to the findings in Resolution 2012-07.
 - b. That the Town Council has reviewed and hereby adopts the findings contained in Resolution 2012-07, including but not limited to, the findings related to the compliance of the Initial Study/Mitigated Negative Declaration with the requirements of CEQA and the Project's impact to various environmental resources.
 - c. That the Town Council has reviewed and hereby adopts the findings contained in Resolution 2012-07, including but not limited to, the findings that the Town Council has reviewed and considered the Final Initial Study/Mitigated Negative Declaration and associated technical appendices for the Parks and Recreation Master Plan Project ("Final IS/MND") and all other oral and written evidence in the record prior to acting on the adoption of the Parks and Recreation Master Plan and General Plan Amendment.
 - d. That the Town Council has reviewed and adopted the Mitigation Monitoring Program contained in Appendix B of the Initial

Study/Mitigated Negative Declaration and incorporated the Mitigation Measures listed therein into the project.

- 4. The Town Council makes the following findings with regard to General Plan Amendment 2012-01:
 - a. The Amendment would not result in a change or conflict with the Community Vision identified in the 2007 General Plan because the change would support the provision of diverse outdoor recreation opportunities and a broad range of community services as called for in the Vision Statement.
 - b. The Amendment is consistent with the policies of the General Plan since it would augment and further support the existing goals, policies and actions contained in the Parks, Recreation and Open Space Element of General Plan, aimed at providing a wide variety of outdoor winter and summer activities to support an attractive quality of life, contribute to public health, and an appreciation of nature. Therefore, General Plan Amendment 2012-01 would contribute to the achievement of the purposes of the General Plan.
 - c. The Amendment 2012-01 is consistent with the intent of the 2007 General Plan and its land use policies, because it would not amend or revise the density and development standards contained in the Land Use Element of the General Plan, and would not increase development beyond the amount anticipated in the 2007 General Plan. Therefore, GPA 2012-01 would not change the policy direction or intent of the General Plan.
 - d. The Amendment supports creation of additional parks, trails and recreation facilities within areas of the town suitable for these types of open space uses, which are physically suitable for such development, including but not limited to access, provisions of utilities, compatibility with adjoining land uses, and absence of physical constraints.
- 5. Based on all of the evidence in the record or proceedings in this matter, the Town Council hereby takes the following actions:
 - a. Adopts General Plan Amendment 2012-01, to revoke, in its entirety, the 1990 Parks and Recreation Element of the General Plan, and to amend the 2007 General Plan Parks, Recreation and Open Space Element as detailed in Exhibit 1 (SEE EXHIBIT "1"); and
 - b. Adopts the Parks and Recreation Master Plan, as included in Attachment C to the February 1, 2012 Town Council Agenda Bill and incorporated by reference herein.

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6. The documents and other materials that constitute the record of proceedings upon which the Town Council's decision is based are located in the Town Offices of the Town of Mammoth Lakes, at 437 Old Mammoth Road, Suite R, Mammoth Lakes, California 93546 and Jamie Gray, Town Clerk, is hereby designated as the custodian of these records.

APPROVED AND ADOPTED this 1st day of February 2012.

JO BACON, Mayor

ATTEST:

JAMJE GRAY, Town Clerk

EXHIBIT 1

Text of Amendments to 2007 General Plan Parks, Recreation and Open Space

The following amendments shall be made to the 2007 General Plan Parks, Recreation and Open Space Element

Addition of four new policies under Goal P.1.

- P.1.A.: Policy: Protect the scenic beauty and natural resources of Mammoth Lakes through a Parks and Recreation Master Plan that includes parks, open space, and a trail system.
- P.1.B. Policy: Continue to maintain and upgrade existing parks and recreation facilities, and develop a plan to retrofit existing parks and design all new facilities to ADA standards, to provide for accessibility and enjoyment by physically impaired citizens.
- P.1.C. Policy: Upgrade parks and recreation facilities to promote resource efficiency and cost effective maintenance practices.
- P.1.D. Policy: Ensure adequate funding for ongoing maintenance and rehabilitation of existing parks and recreation facilities.

Addition of seven new policies under Goal P.2, which would supplement the five existing policies (P.2.A. through P.2.E.) in the Element:

- P.2.F. Policy: Promote Mammoth Lakes' quality of life with parkland and recreation facility acquisition and development at or above the level of service standards recommended in the Parks and Recreation Master Plan.
- P.2.G. Policy: Provide parks and recreation facilities in a timely manner with existing and planned development.
- P.2.H. Policy: Engage continued citizens' involvement in planning parks and recreation facilities, and periodically re-evaluate the provision of these facilities through a needs assessment study.
- P.2.I. Policy: Seek funding from a variety of sources to acquire and develop new parks, and maintain adequate funding for operation and maintenance of new parks and recreation facilities.
- P.2.J. Policy: Design and build parks and recreation facilities to ensure compatibility with the surrounding neighborhood and natural environment.
- P.2.K. Policy: Assure that new parks and recreation facilities comply with ADA standards and, for safe use and enjoyment by physically impaired citizens.

P.2.L. Policy: Develop parks and recreation facilities to facilitate efficient and cost-effective maintenance practices, and to conserve water, energy, and other resources.

Addition of one new policy under Goal P.3, which would supplement the three existing policies (P.3.A. through P.3.C.) in the Element:

P.3.D. Policy: Support the construction of trails to provide public access from Town to public lands.

Addition of nine new policies under Goal P.4, which would supplement the three existing policies (P.4.A.) in the Element:

- P.4.D. Policy: In partnership with the U.S. Forest Service, coordinate planning for compatible recreational uses and facilities on and adjacent to National Forest Land.
- P.4.E. Policy: Partner with Mammoth Unified School District to fully utilize existing Town recreation facilities by students, and broaden public use of school facilities after school and during evenings and weekends.
- P.4.F. Policy: Partner with private organizations to deliver recreation programs and provide and/or operate special purpose facilities.
- P.4.G. Policy: Acquire, construct, or upgrade indoor recreation facilities to accommodate desired indoor recreation activities and leisure programs.
- P.4.H. Policy: Provide recreation facilities, programs, and classes that are available to all citizens, including people of all ages, abilities, ethnic background, and income levels. Keep programs affordable, and develop program packages for those with more moderate incomes (including seasonal workers).
- P.4.I. Policy: Provide parks and recreation facilities that are accessible by a variety of mobility linkages:
 - i. Public pedestrian access to private development projects.
 - ii. Transit stops within private development projects (private or public roads).
 - iii. Public opportunities for parking to access public lands (including ADA parking).
- P.4.J. Policy: Develop a reservation and pricing policy for exclusive use of certain facilities.
- P.4.K. Policy: Develop a Town Park Management Program.
 - i. The Program could include a Park Ranger to monitor park use and activities.
 - ii. Park Rangers could help conduct programs.
- P.4.L. Policy: Promote awareness of the Town's parks and recreation facilities, programs, and special events.

Addition of four new policies under Goal P.5, which would supplement the eight existing policies (P.5.A. through P.5.H.) in the Element:

- P.5.I. Policy: Develop an integrated trail system in cooperation with federal agencies and consistent with the Town's General Plan (Mobility Element), by updating the General Bikeway Plan and Trail System Plan.
- P.5.J. Policy: The trail system should accommodate winter and summer use by a variety of users, including pedestrians, bicyclists, and Nordic sports enthusiasts.
- P.5.K. Policy: The trail system should connect parks, schools, other designated activity centers, and trails on public lands adjacent to Mammoth Lakes.
- P.5.L. Policy: Create an integrated way-finding system that encompasses trails, parks, and recreation facilities with unified and consistent signage design.

Addition of a new Goal (P.6.) and related five related policies (P.6.A. through P.6.E):

- P.6. GOAL: Provide parks and recreational facilities and programs that foster a sense of community and nurture the emotional connection people have with each other and Mammoth Lakes.
- P.6.A. Policy: Plan parks and recreation facilities and develop recreation programs with public input.
- P.6.B. Policy. Distribute parkland within the community to increase walkability from key residential nodes.
- P.6.C. Policy: Offer and accommodate events and activities that foster community gathering and celebration.
- P.6.D. Policy: Encourage neighborhood district identity and cohesion through events and programs.
- P.6.E. Policy: Provide facilities and programs that support togetherness within and among families.

STATE OF CALIFORNIA)	
COUNTY OF MONO)	SS
TOWN OF MAMMOTH LAI	KES)	

I, JAMIE GRAY, Town Clerk of the Town of Mammoth Lakes, DO HEREBY CERTIFY under penalty of perjury that the foregoing is a true and correct copy of Resolution No. 12-08 adopted by the Town Council of the Town of Mammoth Lakes, California, at a meeting thereof held on the 1st day of February, 2012, by the following vote:

AYES: Councilmembers Eastman, Harvey, Wood, Mayor Pro Tem Lehman,

and Mayor Bacon

NOES: None

ABSENT: None

ABSTAIN: None

DISQUALIFICATION: None

AMIE GRAY, Town Clerk

PARKS, OPEN SPACE, AND RECREATION ELEMENT (AS AMENDED FEBRUARY 1, 2012)

INTENT

More than three out of four Americans participate in active outdoor recreation each year. Americans spend money, create jobs and support local communities when they get outdoors. Simple healthy outdoor activities such as skiing, snowboarding, hiking, biking or camping generate enormous economic power and a far-reaching ripple effect that touches many of the nation's major economic sectors.

Parks, open space and recreation create an attractive quality of life and contribute to public health by encouraging physical activity and an appreciation of nature. We emphasize a wide variety of outdoor winter and summer activities as outlined in the goals and policies of this Element. Parks, open space, and recreational opportunities in Mammoth Lakes are critical to our residents and to the success of our tourismbased economy. Lands within the Urban Growth Boundary (4.5 square miles) must be integrated into the surrounding public lands through policies that promote a system of deeded and guaranteed points of public access to public lands.

A Town Within a Park

P.1. GOAL: Maintain parks and open space within and adjacent to town for outdoor recreation and contemplation.

- P.1.A. Policy: Protect the scenic beauty and natural resources of Mammoth Lakes through a Parks and Recreation Master Plan that includes parks, open space, and a trail system.
- P.1.B. Policy: Continue to maintain and upgrade existing parks and recreation facilities, and develop a plan to retrofit existing parks and design all new facilities to ADA standards, to provide for accessibility and enjoyment by physically impaired citizens.
- P.1.C. Policy: Upgrade parks and recreation facilities to promote resource efficiency and cost effective maintenance practices.
- P.1.D. Policy: Ensure adequate funding for ongoing maintenance and rehabilitation of existing parks and recreation facilities.

P.2. GOAL: Provide additional parks within town.

- P.2.A. Policy: Coordinate open space programs and policies with the Inyo National Forest, City of Los Angeles and Mono County.
- P.2.B. Policy: Require usable public recreation open space in all master planned developments.
 - P.2.B.1. <u>Action:</u> Develop a comprehensive and integrated yearround Parks and Recreation Master Plan.

- P.2.B.2. <u>Action:</u> Actively seek grant funds for parks, open spaces and recreational activities.
- P.2.B.3. <u>Action:</u> Maintain a Master Facility Plan and Development Impact Fee schedule.
- P.2.C. Policy: Maximize parks and open space through flexible form-based zoning, development clustering and transfers of development rights within individual districts.
 - P.2.C.1. <u>Action:</u> Establish zoning districts that allow parks, recreation and ancillary facilities.
- P.2.D. Policy: Increase understanding and appreciation of the cultural, natural and historical resources of the region and town through development of programs, facilities and interpretive signage.
- P.2.E. Policy: Include interpretive signage in parks, trails and public rights-of-way.
 - P.2.E.1. Action: Plan, design, and implement an interpretive signage program.
- P.2.F. Policy: Promote Mammoth Lakes' quality of life with parkland and recreation facility acquisition and development at or above the level of service standards recommended in the Parks and Recreation Master Plan.
- P.2.G. Policy: Provide parks and recreation facilities in a timely manner with existing and planned development.
- P.2.H. Policy: Engage continued citizens' involvement in planning parks and recreation facilities, and periodically re-evaluate the provision of these facilities through a needs assessment study.
- P.2.1. Policy: Seek funding from a variety of sources to acquire and develop new parks, and maintain adequate funding for operation and maintenance of new parks and recreation facilities.
- P.2.J. Policy: Design and build parks and recreation facilities to ensure compatibility with the surrounding neighborhood and natural environment.
- P.2.K. Policy: Assure that new parks and recreation facilities comply with ADA standards and, for safe use and enjoyment by physically impaired citizens.
- P.2.L. Policy: Develop parks and recreation facilities to facilitate efficient and cost-effective maintenance practices, and to conserve water, energy, and other resources.

Trail System

- GOAL: Create a Master Plan for an integrated trail system that will maintain and enhance convenient public access to public lands from town.
 - P.3.A. Policy: Ensure public routes for access to public lands are provided in all developments adjacent to National Forest lands.
 - P.3.B. Policy: Coordinate with multiple organizations, agencies and jurisdictions to plan, steward, interpret, promote and sustain trails, public access and outdoor recreation amenities in the Mammoth Lakes region.
 - P.3.C. Policy: Identify and acquire points of public access to public lands (from within the Urban Growth Boundary to surrounding public lands) through cooperative arrangements including easements, purchase or other means of title acquisition.
 - P.3.D. Policy: Support the construction of trails to provide public access from Town to public lands.

Recreational Opportunities

- P.4. GOAL: Provide and encourage a wide variety of outdoor and indoor recreation readily accessible to residents and visitors of all ages.
 - P.4.A. Policy: Expand recreational opportunities by proactively developing partnerships with public agencies and private entities.
 - P.4.B. Policy: Provide an affordable and wide range of year-round recreational opportunities to foster a healthy community for residents and visitors. Activities include but are not limited to:
 - downhill skiing & snowboarding
 day & backcountry hiking
 - cross-country skiing
 - backcountry skiing & snowboarding
 - snowshoeing
 - sledding
 - dog sledding
 - ice skating
 - snowmobiling
 - sleigh rides
 - tennis
 - swimming
 - soccer
 - racquetball
 - snow play
 - skateboarding

- walking
- •interpretive trails & signage
- climbing
- touring
- street & mountain biking
- camping
- fishing
- fall-color viewing
- birding
- · health & fitness
- off-highway vehicles
- equestrian activities
- BMX
- P.5.C. Policy: Require development to incorporate linked public trail corridors identified in the Mammoth Lakes Trail System Plan into overall project site plan.

- P.5.C.1. <u>Action:</u> Prepare an expanded Master Plan to link trails, parks and open space.
- P.4.C. Policy: Ensure balance of use, enjoyment and separation where appropriate between motorized and non-motorized modes of recreation.
 - P.4.C.1. <u>Action:</u> Specifically address use, needs and operations of motorized and non-motorized recreation users in a year-round comprehensive recreation plan.
- P.4.D. Policy: In partnership with the U.S. Forest Service, coordinate planning for compatible recreational uses and facilities on and adjacent to National Forest Land.
- P.4.E. Policy: Partner with Mammoth Unified School District to fully utilize existing Town recreation facilities by students, and broaden public use of school facilities after school and during evenings and weekends.
- P.4.F. Policy: Partner with private organizations to deliver recreation programs and provide and/or operate special purpose facilities.
- P.4.G. Policy: Acquire, construct, or upgrade indoor recreation facilities to accommodate desired indoor recreation activities and leisure programs.
- P.4.H. Policy: Provide recreation facilities, programs, and classes that are available to all citizens, including people of all ages, abilities, ethnic background, and income levels. Keep programs affordable, and develop program packages for those with more moderate incomes (including seasonal workers).
- P.4.I. Policy: Provide parks and recreation facilities that are accessible by a variety of mobility linkages:
 - i. Public pedestrian access to private development projects
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 - i. The Program could include a Park Ranger to monitor park use and activities.
 - ii. Park Rangers could help conduct programs.
- P.4.L. Policy: Promote awareness of the Town's parks and recreation facilities, programs, and special events.

Connected Throughout

- P.5. GOAL: Link parks and open space with a well-designed year-round network of public corridors and trails within and surrounding Mammoth Lakes.
 - P.5.A. Policy: Create open space corridors by combining open space on neighboring properties.
 - P.5.B. Policy: Design and construct trails as components of a regional and local network for recreation and commuting.
 - P.5.C. Policy: Require development to incorporate linked public trail corridors identified in the Mammoth Lakes Trail System Plan into overall project site plan.
 - P.5.C.1. <u>Action</u>: Prepare an expanded Master Plan to link trails, parks and open space.
 - P.5.D. Policy: Design public and private streets not only as connections to different neighborhood districts but also as an essential element of the open space system. Include parks and plazas, tree-lined open spaces and continuous recreational paths in design.
 - P.5.E. Policy: Design parks and open space to be accessible and usable except when set aside for preservation of natural resources, health and safety.
 - P.5.F. Policy: Ensure provision of parkland dedications or payment of in-lieu fees through project approvals or development impact fees.
 - P.5.G. Policy: Identify, zone and procure land for new and expanded parklands including:
 - pocket parks
 - natural pockets of forest
 - community gardens
 - greenbelts
 - streamside parks
 - street way linear parks
 - active parks
 - open space
 - snow play
 - festival and special events areas
 - passive parks

- P.5.H. Policy: Dedicated parkland suitable for active recreation uses shall have a maximum slope of 10%, be accessible to the community, and be free of significant constraints.
- P.5.I. Policy: Develop an integrated trail system in cooperation with federal agencies and consistent with the Town's General Plan (Mobility Element), by updating the General Bikeway Plan and Trail System Plan.
- P.5.J. Policy: The trail system should accommodate winter and summer use by a variety of users, including pedestrians, bicyclists, and Nordic sports enthusiasts.
- P.5.K. Policy: The trail system should connect parks, schools, other designated activity centers, and trails on public lands adjacent to Mammoth Lakes.
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